### 108TH CONGRESS 1ST SESSION

# H. R. 3631

To prohibit the collection, by interactive video-related service providers, of personally identifiable information regarding the viewing choices of subscribers to such services.

## IN THE HOUSE OF REPRESENTATIVES

NOVEMBER 21, 2003

Mr. Sherman introduced the following bill; which was referred to the Committee on Energy and Commerce

# A BILL

To prohibit the collection, by interactive video-related service providers, of personally identifiable information regarding the viewing choices of subscribers to such services.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Television Viewer Pri-
- 5 vacy Act of 2003".
- 6 SEC. 2. PROTECTION OF PRIVACY OF USERS OF INTER-
- 7 ACTIVE VIDEO-RELATED SERVICES.
- 8 (a) In General.—An interactive video-related serv-
- 9 ice provider may not collect, maintain, or disclose any per-

- 1 sonal viewing information regarding a subscriber to the
- 2 service that is personally identifiable, without the prior
- 3 written or electronic consent of such subscriber, except—
- 4 (1) to render, or conduct a legitimate business
- 5 activity related to, the service provided to the sub-
- 6 scriber by such provider, including billing for such
- 7 service; or
- 8 (2) as provided in subsection (c) or (d).
- 9 (b) REQUIREMENTS FOR CONSENT.—Consent shall
- 10 not be considered to be made by a subscriber, for purposes
- 11 of this subsection, unless prior to the writing or electronic
- 12 communication granting the consent, the subscriber is
- 13 provided a separate statement that clearly and conspicu-
- 14 ously informs the subscriber of—
- 15 (1) the nature of personally identifiable infor-
- 16 mation collected or to be collected with respect to
- the subscriber and the nature and use of such infor-
- mation;
- 19 (2) the nature, frequency, and purpose of any
- disclosure that may be made of such information, in-
- cluding an identification of the types of persons to
- 22 whom the disclosure may be made;
- 23 (3) the period during which such information
- will be maintained by the interactive video-related
- 25 service provider;

1	(4) the limitations provided by this section with
2	respect to the collection, maintenance, and disclosure
3	of information by an interactive video-related service
4	provider and the methods under subsections (f) and
5	(g) by which such limitations may be enforced.
6	If, after a statement referred to in the preceding sentence
7	is provided to a subscriber, there is any change with re-
8	spect to any of the information described in paragraphs
9	(1) through (5), such statement shall not be sufficient for
10	purposes of this subsection.
11	(e) DISCLOSURE PURSUANT TO COURT ORDER.—An
12	interactive video-related service provider may disclose such
13	personally identifiable personal viewing information, to the
14	extent necessary to comply with a court order authorizing
15	such disclosure to a governmental entity, but only if—
16	(1) the subscriber is notified of such order by
17	the person to whom the order is directed; and
18	(2) in the proceeding relevant to such court
19	order—
20	(A) such entity offers clear and convincing
21	evidence that the subject of the information is
22	reasonably suspected of engaging in criminal
23	activity and that the information disclosed
24	would be material evidence in the case; and

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1	(B) the subject of the information is af-
2	forded the opportunity to appear and contest
3	such entity's claim.
4	(d) Right of Subscriber to Access Informa-
5	TION.—If personally identifiable viewing information re-
6	garding a subscriber to a service provided by an interactive
7	video-related service provider is collected, the subscriber
8	shall have access to such information for as long as such
9	information is maintained.
10	(e) DESTRUCTION OF INFORMATION.—An interactive
11	video-related service provider shall destroy any personally
12	identifiable personal viewing information that is collected
13	by the service as soon as such information is no longer
14	necessary for the purpose for which it was collected or
15	maintained pursuant to subsection (a) and there are no
16	pending requests or orders for access to such information
17	under subsection (d) or pursuant to a court order.
18	(f) FTC Enforcement.—
19	(1) Unfair or deceptive act.—This section
20	shall be enforced by the Federal Trade Commission
21	as if the violation of this section were an unfair or
22	deceptive act or practice proscribed under section

18(a)(1)(B) of the Federal Trade Commission Act

(15 U.S.C. 57a(a)(1)(B)).

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- 1 (2) ACTIONS BY FTC.—The Federal Trade 2 Commission shall prevent any person from violating 3 this section in the same manner, by the same means, and with the same jurisdiction, powers, and duties 5 as though all applicable terms and provisions of the 6 Federal Trade Commission Act (15 U.S.C. 41 et 7 seq.) were incorporated into and made a part of this 8 section. Any entity that violates any provision of this 9 section is subject to the penalties and entitled to the 10 privileges and immunities provided in the Federal 11 Trade Commission Act in the same manner, by the 12 same means, and with the same jurisdiction, power, 13 and duties as though all applicable terms and provi-14 sions of the Federal Trade Commission Act were in-15 corporated into and made a part of this section.
  - (3) JURISDICTION.—Notwithstanding section 5(a)(2) of the Federal Trade Commission Act (15 U.S.C. 45(a)(2)), communications common carriers shall be subject to the jurisdiction of the Federal Trade Commission for purposes of this section.

#### (g) Enforcement by States.—

(1) In General.—In any case in which the attorney general of a State has reason to believe that an interest of the residents of that State has been or is threatened or adversely affected by any inter-

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1	active video-related service provider who violates this
2	section, the State may bring a civil action in a
3	United States district court—
4	(A) to enjoin further violation of this sec-
5	tion by the defendant; or
6	(B) to obtain damages on behalf of resi-
7	dents of the State, as provided in paragraph
8	(2).
9	(2) Damages, fees, and costs.—In an action
10	under paragraph (1)(B), the court may award—
11	(A) actual damages, but not less than liq-
12	uidated damages computed at the rate of \$100
13	a day for each day of violation or \$1,000,
14	whichever is higher;
15	(B) punitive damages; and
16	(C) reasonable attorneys' fees and other
17	litigation costs reasonably incurred.
18	(h) Other Remedies.—The remedies provided by
19	this Act shall be in addition to any other lawful remedy
20	available to a subscriber to an interactive video-related
21	service.
22	(i) Definitions.—For purposes of this section, the
23	following definitions shall apply:
24	(1) Interactive video-related services
25	PROVIDER —

1	(A) In general.—Except as provided in
2	subparagraph (B), the term "interactive video-
3	related services provider" means any person
4	who has access to personal viewing information
5	through—
6	(i) the provision of video programming
7	(as such term is defined in section 602 of
8	the Communications Act of 1934 (47
9	U.S.C. 522);
10	(ii) services for recording of video pro-
11	gramming;
12	(iii) navigation devices, computer soft-
13	ware, or information;
14	(iv) converter boxes;
15	(v) interactive communications equip-
16	ment; or
17	(vi) other equipment that is used by
18	consumers to access multichannel video
19	programming or other services offered
20	through a service providing multichannel
21	video programming.
22	(B) Exception.—Such term shall not in-
23	clude any cable operator (as such term is de-
24	fined in section 602 of the Communications Act
25	of 1934.

- LEGITIMATE 1 (2)BUSINESS ACTIVITY.—The 2 term "legitimate business activity" means, with re-3 spect to an interactive video-related service provider, any interaction between a consumer and the provider 5 that is necessary to maintain the providing of a good 6 or service requested by the consumer, including ap-7 proving, guaranteeing, processing, administering, 8 completing, enforcing, providing, or marketing a 9 product, service, account, benefit, transaction, or 10 payment method that is requested or approved by 11 the consumer.
  - (3) Personal viewing information.—The term "personal viewing information" means, with respect to multichannel video programming provided to a person, information regarding the video programming that the person views, displays, or records.
  - (4) Personally identifiable informa-Tion.—The term "personally identifiable information" does not include any record of aggregate data that does not identify particular persons.
  - (5) VIDEO PROGRAMMING.—The term "video programming" has the meaning given such term in section 602 of the Communications Act of 1934.

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- 1 (j) Preemption of State Laws.—This section
- 2 supercedes any statute, regulation, or rule of a State or
- 3 political subdivision of a State that expressly regulates the
- 4 collection, maintenance, or disclosure of personal viewing
- 5 information, regarding multichannel video programming,
- 6 that is personally identifiable.

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